

# DOCTRINE FOR CIVIL AFFAIRS IN THE FUTURE

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# Civil Affairs in Operations

1989-Present











Haiti
Operation
UPHOLD
DEMOCRACY

Guantanamo Bay Haitian, Cuban Refugee Operations

Rwanda
Operation
SUPPORT
HOPE

Bosnia

Operation JOINT ENDEAVOR

JOINT GUARD

Somedia

Operation RESTORE

HOPE

PROVIDE COMFORT

Guam
Operation SAFE
HAVEN

Bangladesh Operation SEA ANGEL

Southwest Asia

Iraq Operation

Operation DESERT SHIELD DESERT STORM

Operation JUST CAUSE & PROMOTE LIBERTY

Panama



#### **Lessons** Learned

- JOINT OPERATIONS
- A POLITICAL ENVIRONMENT
- BROAD MISSION SPECTRUM: HUMANITARIAN RELIEF, DISASTER RESPONSE, REFUGEES
- NEW AND EMERGING MISSION: CONSEQUENCE MANAGEMENT
- INTERAGENCY COORDINATION CRITICAL



# **Interagency Cooperation**























# More Lessons Learned

- CMOCs NEEDED BUT NOT WELL UNDERSTOOD
- COMMAND & CONTROL OF CIVIL
  AFFAIRS FORCES CONTENTIOUS
- SOMETIMES UNILATERAL COMMONLY MULTINATIONAL



# **Multinational/Combined Operations**









# What about CA Doctrine?

## Did Joint Ca Doctrine Keep up With Lessons Learned?

JP 3-57 (CIVIL AFFAIRS) Evaluated by JCS Exercises, Germany/El Salvador FY'98

- CIVIL AFFAIRS FOCUS IS TOO LIMITED, MUST be on CIVIL MILITARY OPERATIONS - THE BROAD MISSION SPECTRUM
- CMOC guidance is insufficient



#### CMOC

**UNHCR** UNCIVPOL UNICEF lOs/NGOs MILITARY UNPHA - ICRC **UNMO** - RED CRESCENT - WHO - AMNESTY INT'L - CARE - WFP - MED. SANS FRONTIERES **CMOC GOVT OTHER** ORGS -INT'L **RELIEF ORGS** - NAT'L MILITARY - LOCAL Unity of Effort CIVILIAN



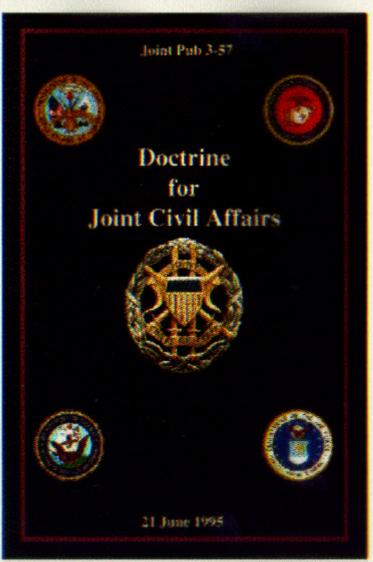
# Joint Warfighting Center Assessment

Joint Pub 3-57 "does not meet the needs of the warfighters. The joint community has stated that there is a critical void in doctrine for civil-military operations (CMO). The publication does not contain sufficient guidance to be useful at the operational level by joint force commanders and staffs to plan, coordinate, and execute joint CMO or conduct civil affairs activities in support of joint operations."



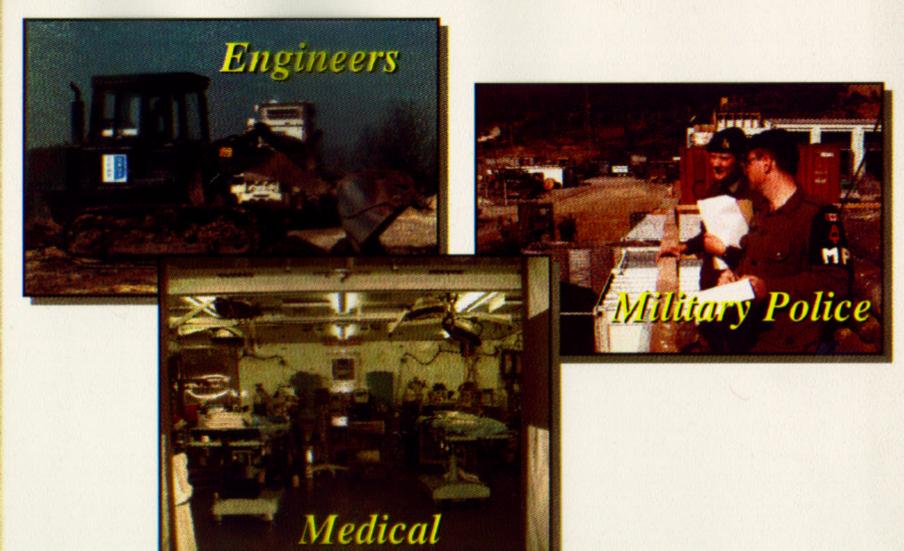


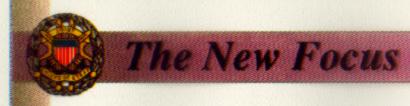
#### Summary of What 3-57 Failed to Address



- Interagency Coordination
- Multinational/combined ops
- CMOCs
- New mission: Consequence Management
- Focus on Civil Military Operations, not solely the CA Force and Tasks
- All Services Perspective
- Other major players, who they are and what THEY do: Engineer, Medical, Military Police forces







#### The New 3-57 Will Provide Guidance On:

- The overarching Civil Military Operations concept
- Integrating with multinationals
- Effective Interagency coordination
- Effective CMOC utilization
- C2 of Civil Affairs
- Joint ops and joint CA ops
- Roles and importance of other specialties, e.g. MP, Med, Engr.
- New mission: Consequence Management

### The New Focus

Joint Pub 3-57

CivilMilitary
Operations
(CMO)



Doctrine on the Overarching Mission to include Civil Affairs As A **Key Player** 



# Coordinating CA Doctrine/Policy Actions for CY 98

# Joint Doctrine (CJCS)

- JP 3-57 (CA to CMO)
- Master Training Guide JCMOTF

#### **NATO CIMIC Doctrine**

Functional Planning Guide

#### NAT'L CA/CIMIC DOCTRINE

French, British, Canadian

#### Policy (OSD-SOLIC)

 DOD Directive 2000.13 "Civil Affairs"; 5-year review

## **Army Doctrine (JFKSWCS)**

- FM 41-10 Civil Affairs Operations (2nd Draft)
- FM 100-41 Civil Military Operations (Proposed)